

Marlborough Sounds Future Access Programme Business Case

Stakeholder Workshop, June 2023

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Purpose

Brief stakeholders and take questions on the emerging preferred option and adaptation approach

Identify stakeholder preferences

Highlight other ways stakeholders can get involved

1. Background

Four Storm Events Over 13 months

- July 2021, and February, July and August 2022
- 5,420 faults recorded
- \$85m funding received for July 2021 event (Phase 1)
- Road LoS prior to events: narrow one or two lane, rural, sealed and unsealed, low safety LoS

August 2022 event

- Over 3,000 faults recorded
- Wider spread of damage than experienced previously
- Communities cut off; stress and uncertainty; transport a problem
- Concerns expressed about the economic and social sustainability of the Sounds
- \$53m funding application (Phase 2) being considered by Waka Kotahi to complete repair works outside of the Sounds and essential repairs only within the Sounds

Today

- This PBC will identify a sustainable long-term solution for safe and resilient transport access to the Sounds
- Phase 1 and 2 funding will address 3,640 of identified faults (1,780 faults outstanding pending outcome of this PBC)



2. Purpose of Study

Why are we doing this study?

- Determine level of service for immediate recovery taking into account future adaptation
- Provide certainty about future access to the Marlborough Sounds
- Identify range of approaches, and recommend the most cost effective access solution for the Marlborough Sounds
- Confirm the approach for approximately 1,800 faults on the roading network that are outstanding, pending completion of the business case

Identified Problems

- Disrupted Access: The impacts of climate change are increasing the frequency and duration of disrupted access
- 2. Lack of Alternatives: Reliance on roads for access to services and lack of alternatives has led to increased vulnerability to the community during road closures
- **3.** Asset Vulnerability: Poor construction standard and unstable geology means the Marlborough Sounds roads have a high maintenance cost and safety risk



Completed

- Scope Survey
- 125 responses
- Community engagement sessions
- Seven sessions, over five days
- Well over 500 people attended
- Collated community supplied evidence and suggested interventions
- Targeted stakeholder engagement
- 21 targeted stakeholders engaged with Economics Survey
- 919 responses
- Results informed the economic case
- Supported the strategic case

How we used your feedback

- Fed into development of the options
- Provided part of the evidence for the strategic case
- Informed the multi-criteria analysis
- Informed the economic case

IT'S BEEN REALLY USEFUL - THANK YOU

On going/ Still to come

lwi

There is ongoing engagement with iwi

Stakeholders

- First workshop held late January
- Workshop on emerging preferred option [TODAY]

Emerging preferred option community drop in sessions

- Nine sessions in late June, across the Sounds
- Online session

Survey on emerging preferred option

- Available from 20 June to 11 July (4 weeks)
- Will provide feedback and refine emerging preferred option



4. Strategic Context

Usually Resident Population (2018) Kenepuru French Pass Queen Port Charlotte Underwood 183 462 459 711 240 2 1 Å

13% 58% 30%

Visitor Population

15% 50% 30%





8% 50% 41%

11%

54% 35%

dwellings empty at 2013 census

Business

Тс	p 3 industries operating in the	Sounds	
1.	Agriculture, Forestry & Fishing:	31%	
2.	Accommodation and Food		
	Services:	29%	
3.	Construction:	9%	

Median personal income

of national average

Existing Transport Options

Zone	Total dwellings	No road access	Percentage no road access	Land 525 km road
FP	733	100	14%	 49% sealed
Р	111	56	50%	• 51% unsealed
QC	562	0	0%	Water
K	1,250	570	46%	2 ports 6 barge sites
PU	410	200	49%	17 boat ramps
Total	3,066	926	30%	32 public jetties

Travel to work	FP	Р	QC	K	PU	Sounds	NZ
Work from home	45%	41%	32%	45%	33%	39%	12%
Drove	46%	47%	59%	36%	60%	50%	73%
Active Transport	9%	6%	8%	12%	5%	8%	7%
Other	0%	6%	1%	6%	2%	3%	8%

4. Strategic Context



700 5 600 500 5 400 10 300 005 ota 100 N D S O J F M A M A S O N D 1 1 2021 2022 Road Closed Resident Only Access Restricted Access #Road Not Yet Assessed ■ Public Access

Max duration roads closed

French Pass:	64 days
Pelorus:	28 days
Queen Charlotte:	63 days
Kenepuru:	63 days
Port Underwood:	122 days

Problem 2: Lack of Alternatives

2,145 usually resident
 Up to ~4,000 visitors at peak
 At least 150 business

Loss of access to:



of Sounds roads have

no alternate route

Problem 3: Asset Vulnerability



T 3% roads highly/very highly susceptible to slope instability following man-made adaptations

Slips accounted for 63% of total recorded faults





Rural roads in the Sounds spend 10 x more on emergency works than rest of Marlborough

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5. Programme Option Development

Road Seg	ment App	Capital Works				
Approach	Vehicle Restrictions	Lane Width	Surface Type	Stormwater	Geotech	
Build back stronger (protect)	No additional restrictions	As existing	As existing	Whole route upgrades	Targeted: existing failures and improvements	
Build back stronger (protect)	Additional restrictions	dditional More More one lane unsealed sections sections		Whole route upgrades	Targeted: existing failures and improvements	
Targeted improvements (accommodate)	No additional restrictions	As existing	As existing	Targeted upgrades	Essential: address existing failures	
Targeted improvements (accommodate)	Additional restrictions	More one lane sections	More unsealed sections	Targeted upgrades	Essential: address existing failures	
Essential repairs (accommodate/ retreat)	Additional restrictions	More one lane sections	More unsealed sections	Essential: address existing failures	Essential: address existing failures	
Marine Access Additional on (retreat)		More one lane sections	More unsealed sections	Essential: address existing failures	None	

	Marine Infrastructure I	ndicative Concept
Emergency Ramp	 Made from well graded gravel Potentially lined with rock riprap on both sides 	 Likely to be 20-30m from shoreline About 4m wide with sloped sides Fish Bay ramp as example
Local Hub	 Jetty with floating component Likely to be 20-30m from shoreline Concrete launching ramp (~4m wide) Potentially some localised dredging 	 Parking for approx. 6 cars Bus shelter type structure Lighting Approx. 6 moorings Bulwer Bay as example
Arterial Hub	 Jetty with floating component Likely to be 20-30m from shoreline Concrete launching ramp (~4m wide), potentially on reclaimed land Likely some localised dredging Parking for > 12 cars Potentially small marina or > 12 moorings Tennis court sized area for freight laydown 	 Terminal structure, including passenger waiting area, dry storage facility, toilets, etc (around size of community hall) Lighting Livestock yard within a certain distance if required Portage as example
Primary Hub	Significant marine hub infrastructure Havelock	like Port of Nelson, Picton and

Interventions in every programme:

- Investigate options to minimise impact of tree felling by forestry companies
- Consider planning/consenting changes for earthworks
- Restrict construction in at risk areas (debris flow paths, slope instability, etc)
- Emergency Response Planning for marine facilities post hazard event
- Develop community recovery plans
- Understand extent and scale of risks by undertaking further studies.
- Plan and undertake a robust maintenance programme

6. Emerging Preferred Programme and Hazard Adaptation Plan

- Programme options have been developed consistent with the National Adaptation Plan and PARA framework
- The emerging preferred programme includes a mix of repairs, improved resilience to roads and improvements to water transport as alternatives
- Improved resilience includes targeted strengthening of some areas and improved stormwater
- The programme also trades off customer levels of service in different areas related to road surfacing, lane widths and types of vehicle accommodated into the future
- The adaptation plan provides a much lower level of service for roads but a higher level of service for marine infrastructure
- Funding from government will impact affordability of different options for the Community
- The business case will be sufficient for the WK Board to make a decision on funding repairs as soon as possible following its completion



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\bigcirc 6. Adaptation Plan and Future Trigger Events

Triggers

- Uncertainty when next event will occur, ulletscale of event and extent of damage
- Trigger event may have an impact on ٠ the future recovery of an area, or the whole Sounds



6. French Pass Emerging Preferred: Road Access



٩ 6. French Pass HAP: Marine Access



6. Pelorus Emerging Preferred: Road Focus



\bigcirc 6. Pelorus HAP: Balanced/ Marine Access



6. Queen Charlotte Emerging Preferred: Road Focus

Roading Approach Key

4a

Marine Hub

4b

Marine Hub

4c

Marine H

4d



6. Queen Charlotte HAP: Marine Access

Roading Approach Key



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6. Kenepuru Emerging Preferred: Balanced





6. Kenepuru HAP: Marine Focus



6. Port Underwood Emerging Preferred: Road Access



6. Port Underwood Emerging Preferred: Road Access



\bigcirc 6. Port Underwood HAP: Marine Access

Roading Approach Key

Emergency

Emergency

Emergency

Ramp

Ramp

1d

3d

4d

Local

Local

Local

4c Marine Hub

Marine Hub

2c

1c Marine Hub



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5. Strategic alignment

Document	Alignment
National Adaptation Plan	VERY STRONG: Seeking to address identified climate adaptation issues.
Tiro Rangi: Waka Kotahi Adaptation Plan 2022-24	VERY STRONG: Contributes to the overall goal of Tiro Rangi by adapting access to the Sounds so that it is resilient to climate change.
GPS on Land Transport 2021	STRONG: Strongest with climate change. There is also alignment with freight connections and safety.
Arataki: Waka Kotahi's 30-year plan	STRONG: Alignment is strongest with resilience and security as it aims to enhance the community's long-term resilience to the impacts of climate change
Draft RLTP 2021-2031	STRONG: Well aligned with strategic objectives
Marlborough Roading AMP (2018-21)	STRONG: Aligns with achieving the appropriate customer levels of service.
Marlborough Long Term Plan	STRONG : Directly aligned with the biggest challenge noted for the transport network in the LTP.
Marlborough Climate Change Action Plan 2020	STRONG : Directly aligned with Goal 2 and will contribute to achieving the other three goals.

8. MCA Evaluation

Key MCA Evaluation Comments

Providing travel alternatives: Marine programmes provide alternatives if the road is closed, so are scored more highly **Reduce disrupted access**: Marine options considered as a useful back up, but more unreliable compared to the road network

Improve resilience: Scores vary by zone based on underlying hazards

Technical Difficulty: Scope and scale of work considered. Areas or programmes with more unusual or not typical work scored more poorly

Social and Community Impacts: Marine options score less poorly for the community compared to business Environmental Impacts: Scoring dependent on the receiving environment, susceptibility to certain hazard failure modes and hazard failure mechanisms. Programmes that result in more long-term benefits to the environment score more positively. Climate Change Mitigation: Programmes with little construction, and maintenance of mostly gravel roads will have lower emissions and score better. Programmes where trips are supressed due to poor access, or diverted to marine modes have slight benefits for mitigation.

Supplier Capacity and Capability: Marine focused programmes scored more negatively due to the difficultly/ lead times involved with new infrastructure

Area	Sensitivity test conclusions
French Pass	Balanced preferred in baseline, but other tests see Marine Access or Road Focus preferred
Pelorus	Road Focus preferred in all tests
Queen Charlotte	Road Focus/ Road Access preferred in all tests (these programmes are identical)
Kenepuru	Balanced preferred in baseline and equal weightings, but other tests see other programmes
Port Underwood	Road Focus preferred in all tests

Area	Road Focus	Road Access	Balanced	Marine Access	Marine Focus	Current Status
Rai Valley to Te Aumiti/French Pass	\$75M	\$45M	\$30M	\$20M	\$20M	\$4M
Te Hoiere/Pelorus	\$ 5M	\$4M	\$2M	\$2M	\$2M	\$1M
Queen Charlotte	\$30M	\$30M	\$15M	\$ 10M	\$10M	\$2M
Kenepuru	\$150M	\$80M	\$60M	\$50M	\$ 40M	\$10M
Te Whanganui/Port Underwood	\$ 40M	\$20M	\$15M	\$10M	\$7M	\$3M
Total average (rounded)	\$ 300M	\$180M	\$120M	\$90M	\$80M	\$20M

Figure 17: The estimated cost for each option

8. MCA Evaluation

Thoma		Investment Objectives			Achievability	Opportunities and Impacts							
meme		40%		30%	30%]				
Criteria Nun	nber	1	2	3	4		5		6	7	8		
Criteria		Improve resilience by providing travel	Reduce frequency and duration of	Improve resilience of the transport assets	Technical Difficulty	Social	and Community I	mpacts Business Focus	Environment Effects	Climate Change Mitigation	Supplier capacity and capability	Weighted score	Rank
		alternatives	disrupted access				Focus						
		20%	30%	50%	100%	45%	0%	0%	30%	15%	10%		
lotal	Weighting	8.0%	12.0%	20.0%	30.0%	13.5%	0.0%	0.0%	9.0%	4.5%	3.0%		
	Do Minimum	0	-2	-1	3	-2	-2	-2	-2	-1	3	0.055	5
Davit	Road Focus	0	2	2	1	2	2	2	1	-2	2	1.270	1
Port	Road Access	0	1	1	2	1	1	1	1	-2	2	1.115	2
Underwood	Balanced	1	0	0	2	1	1	0	2	-1	2	1.010	3
	Marine Access	2	-1	-1	2	-1	1	-1	-2	-1	2	0.140	4
	Marine Focus	2	-2	-2	2	-1	1	-1	-1	-1	2	-0.090	6
	Do Minimum	1	-1	-1	3	-1	-1	-1	-2	0	3	0.435	5
	Road Focus	1	2	2	0	2	2	2	1	-1	2	1.095	1
Pelorus	Road Access	1	1	1	1	1	1	1	1	-1	2	0.940	2
	Balanced	2	1	0	0	1	1	1	1	-1	2	0.520	3
	Marine Access	2	1	0	0	1	1	1	1	-1	2	0.520	3
	Marine Focus	2	-1	-1	1	-1	-1	-3	-1	0	2	-0.025	6
	Do Minimum	1	-2	-2	3	-3	-3	-3	-2	0	3	-0.155	4
Queen	Road Focus	1	1	2	-2	3	3	3	1	-3	1	0.390	1
Charlotto	Road Access	1	1		-2	3	3	3	1	-3	1	0.390	1
Chanotte	Balanced	1	-1	1	-1	1	2	2	1	-2	1	0.160	5
	Marine Access	2	-2	0	-1	1	1	1	1	-2	0	-0.245	5
	De Minimum	1	-3	-1	-2	1	2		0	-1	-1	-0.940	6
	Do Minimum	-1	-2	-2	3	-3	-3	-3	-2	-1	3	-0.300	0
	Road Accoss	1	2	1	-1	2	1	2	1	-3	1	0.395	4
French Pass	Rodu Access	2	1	2	1	1	1	1	1	-5	0	0.700	1
	Marino Accoss	2	-1	2	1	0	0	1	1	-2	0	0.875	1
	Marine Access	2	-2	2 2	1	2	0	-1	1	-1	1	0.805	
	Do Minimum	1	-2	_2	2	-2	-2	-2		-1	-1	-0.133	ر ۸
	Boad Focus	1	0	_2	_3	2	-5	-3	1	-1	_2	-0.520	4
	Road Access	2	_1	_1	_2	1	2	_3	1		_1	-0.655	
Kenepuru	Balancod	2	-1	-1	-2	0	1	-3	1	-2	-1	0.055	1
	Marine Access	3	1	1	-2	-2	-1	-2	2	-1	-2	-0.235	2
	Marine Focus	3	0	3	-3	-2	-2	-2	1	-1	-3	-0.233	2
	Marine Focus	3	0	3	-3	-2	-2	-2	1	-1	-3	-0.375	

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9. Economic Evaluation

- Our assessment includes a transport economic efficiency assessment, aligned to Waka Kotahi guidance
- In addition, we assess the wider economic benefit considering the detrimental effect recent storm events have had on the Sounds and its communities
- Note that the productivity loss triggered by interrupted transport access in the Marlborough region cannot readily be transferred elsewhere, resulting in a reduction in the regional GDP and in the national GDP.

Area	Road Focus	Road Access	Balanced	Marine Access	Marine Focus	Current Status
Rai Valley to Te Aumiti/French Pass	Almost Certain	Almost Certain	Likely	Likely	Possible	Unlikely
Te Hoiere/Pelorus	Almost Certain	Almost Certain	Almost Certain	Almost Certain	Likely	Unlikely
Queen Charlotte	Almost Certain	Almost Certain	Likely	Possible	Possible	Unlikely
Kenepuru	Almost Certain	Likely	Likely	Possible	Possible	Unlikely
Te Whanganui/Port Underwood	Almost Certain	Likely	Likely	Likely	Possible	Unlikely
Total average	Almost Certain	Almost Certain	Likely	Possible	Possible	Unlikely

Figure 18: Ability to support previous level of economic activity.

10. Workshop Exercise

- Check name badge for your number
- Sit at table for your number
- Chatham House Rules
- Work together over 40 minutes to:
 - Nominate your spokesperson
 - Review material provided see poster boards and information on table
 - Develop your group's preferred option for the whole Sounds area
 - Provide reasons explaining why this is your preferred option and that it is achievable
 - Highlight what you believe is essential and what is nice to have
 - Note your preferred option on one page of the flipchart
 - Note your reasons on a separate page(s)
 - Also note any other matters that your group think are important
- Note: Please ask questions of the project team as needed
- 3–5-minute report back per group, including any key points of discussion for your group



Marlborough Sounds

Future Access Study

Engagement Document ightarrow June – July 2023

This document guides you through the emerging preferred options and the hazard adaptation pathways for future transport solutions in and out of the Marlborough Sounds.

Use this document to inform your views about the options.

You are also invited to one of 7 public drop-in sessions in the Sounds, Picton, Blenheim or Nelson or; to the online webinar. See the website for event details, the study's technical information and the other options considered.



marlborough.govt.nz/services/roads-and-transport/ marlborough-sounds-future-access-study

11. Hazard Adaptation Pathways Q&A



12. Next Steps

- Notes from this workshop will be included in Consultation Summary
- Community engagement getting involved
 - Provide your feedback via the survey (link)
 - Talk to your communities and encourage participation
 - Come to a community drop-in session
- Finalisation of business case August 2023
- Council and Waka Kotahi support of business case by end 2023
- Council consult through LTP early 2024
- Council and Waka Kotahi funding decision mid 2024
- Planning commence mid 2024
- Implementation commence 2025

